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ACTION SS-00

RELEASED IN FULL

INFO	LOG-00	ACDA-17	AF-01	AID-01	AMAD-01	CIAE-00	SMEC-00
	OASY-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	TEDE-00	INR-00	IO-16	LAB-01	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00

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O 250926Z AUG 94  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2897  
INFO RWANDA COLLECTIVE PRIORITY 0062  
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//  
JOINT STAFF WASHDC//J-3/J-4/J-5//  
USCINCEUR VAIHINGEN GE//ETCC//  
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//  
HQJTF SUPPORT HOPE ENTEBBE UGANDA//CMD GP//  
HQ JTF PP NAPLES IT//POLAD//

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STATE FOR G, PRM, IO, AF, DRL/AAA, PM/ISP  
AID FOR A/AID, OTI, BHR, BHR/OFDA, BHR/FFP, AFR, PPC  
ALSO PASS NSC  
NAIROBI FOR DART/RWANDA AND REFCOORD  
ROME FOR FODAG

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E.O. 12356: N/A  
TAGS: PHUM, EAID, AORC, RW, PREF, PREL, MOPS, MASS, CG, UN  
SUBJECT: MGRW02: MEETING WITH ASYG FALL ON HUMAN RIGHTS  
- MONITORS FOR RWANDA

REF: (A) STATE 225938, (B) STATE 225767

1. IN RESPONSE TO REFTELS, WE MET AUGUST 24 WITH  
ASSISTANT SECRETARY-GENERAL FOR HUMAN RIGHTS IBRAHIMA FALL  
TO DISCUSS THE STATUS OF HUMAN RIGHTS MONITORS IN RWANDA.

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 04 NOV 2011 201005065

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DCM INFORMED FALL OF OUR INTENTION TO CONTRIBUTE UNCLASSIFIED  
USD750,000 IN RESPONSE TO THE AUGUST 2 APPEAL OF THE HIGH  
COMMISSIONER FOR HUMAN RIGHTS. SHE ALSO NOTED THAT WE  
HAVE BEEN ENCOURAGING OTHER POTENTIAL DONORS, INCLUDING  
NON-TRADITIONAL DONORS, TO MAKE CONTRIBUTIONS IN RESPONSE  
TO THE HCHR'S APPEAL. DCM ALSO REVIEWED OUR EFFORTS TO  
ENCOURAGE UNDP TO MAKE RESOURCES AVAILABLE FOR MONITORS.

2. FALL RESPONDED BY EXPRESSING HIS DEEP APPRECIATION FOR  
ALL U.S. EFFORTS TO PROMOTE HUMAN RIGHTS IN RWANDA. HE  
MADE SPECIAL MENTION OF ASSISTANT SECRETARY SHATTUCK'S  
VISITS TO RWANDA. HE EXPRESSED PARTICULAR PLEASURE AT OUR  
INTENDED CONTRIBUTION. TOTAL PLEDGES FOR HUMAN RIGHTS  
MONITORS NOW TOTAL JUST OVER TWO MILLION DOLLARS (THE U.S.  
PLEDGE IS THE LARGEST TO DATE; THE BELGIANS ARE SECOND  
WITH A PLEDGE OF USD465,838). FALL SAID HE HAS BEEN IN  
TOUCH WITH UNDP AND HAS PROVIDED THEM A DOCUMENT DETAILING  
PLEDGES RECEIVED TO DATE. HE INTENDS TO ASK UNDP TO MAKE  
ITS OWN CONTRIBUTION IN SUPPORT OF HUMAN RIGHTS MONITORS  
AND TO ADVANCE ADDITIONAL FUNDS TO THE HUMAN RIGHTS CENTER  
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WHICH IT WOULD REIMBURSE ONCE IT RECEIVES FUNDING FROM  
DONORS.

3. WE DISCUSSED AT SOME LENGTH WITH FALL THE CURRENT  
STATUS OF THE PROGRAM AND HIS EFFORTS TO RECRUIT  
ADDITIONAL MONITORS. FALL RESPONDED THAT HE HAS WORKED  
LATE INTO THE NIGHT FOR THE PAST SEVERAL DAYS REVIEWING  
FILES OF CANDIDATES TO ENSURE THAT ONLY THE MOST QUALIFIED  
ARE HIRED. SO FAR, HE HAS IDENTIFIED FOUR CANDIDATES FOR  
IMMEDIATE RECRUITMENT. HE HOPES THESE WILL BE IN THE  
FIELD WITHIN A WEEK TO SUPPLEMENT THE FOUR "FIELD  
OFFICERS" ALREADY ON THE GROUND IN AFRICA (THREE IN RWANDA  
AND ONE IN NAIROBI WHO WILL SOON TO MOVE TO RWANDA) UNDER  
THE MANDATE OF THE SPECIAL RAPPOREUR. THE LARGE POOL OF  
POTENTIAL CANDIDATES INCLUDES MANY FROM THE UN VOLUNTEERS;  
ONE OF THE FOUR NEW RECRUITS IS A UNV.

4. FALL SAID HIS INITIAL EFFORTS AIM AT RECRUITING 20-25  
MONITORS. ONCE THESE ARE IN THE FIELD, THE CENTER WILL BE  
ABLE TO MAKE A BETTER ASSESSMENT OF HOW MANY ADDITIONAL  
MONITORS WILL BE REQUIRED. ALTHOUGH SPECIAL RAPPOREUR  
DEGNI-SEGUI HAS PROPOSED 150-200 MONITORS, FALL HAS NO  
PRE-DETERMINED NUMBER IN MIND. HE POINTED OUT, HOWEVER,  
THAT SIMILAR SITUATIONS IN HAITI AND GUATEMALA REQUIRED

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ABOUT 200 MONITORS EACH.

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5. FALL SAID HE IS ALSO WORKING TO RECRUIT A FIELD MISSION COORDINATOR. HE HOPES THIS POSITION CAN BE STAFFED AT THE D-1 LEVEL IN ORDER TO ATTRACT AN INDIVIDUAL WITH SUFFICIENT EXPERIENCE AND COMPETENCE, AS WELL AS THE STATURE TO MEET WITH SENIOR GOVERNMENT OFFICIALS AND OTHER LIMITED OFFICIAL USE

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U.N. AGENCY HEADS IN RWANDA.

6. THE MONITORS WILL HAVE A DOUBLE MANDATE, FULFILLING THE REQUIREMENTS OF BOTH THE SPECIAL RAPPORTEUR AND OF THE COMMISSION OF EXPERTS. AS SUCH, THE MONITORS WILL BE INFORMATION GATHERERS, INVESTIGATORS, AND CONFIDENCE BUILDERS.

7. IN CONCLUSION, FALL STRESSED THAT HE IS AWAITING THE RETURN FROM RWANDA THURSDAY MORNING OF HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASSO, WHO WILL DOUBTLESS HAVE FURTHER GUIDANCE FOR THE HUMAN RIGHTS CENTER ON HOW BEST TO PROCEED WITH THE MONITORING PROGRAM. OVER THE LONGER TERM, FALL SAID, MONITORS CAN BE JUST ONE PART OF A LARGER

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 PROGRAM FOR RE-BUILDING HUMAN RIGHTS AND CIVIL SOCIETY IN  
 RWANDA.

8. FOLLOWING PREPARATION OF THIS CABLE, FALL TELEPHONED  
 TO REPORT A CONVERSATION HE HAD WITH UNDP. HE REPORTED  
 THAT UNDP WAS WILLING TO CONTRIBUTE \$1 MILLION IN "FRESH  
 MONEY" FOR MONITORS, ON CONDITION THAT THE U.S. PLEDGE OF  
 \$750,000 WAS CONTRIBUTED DIRECTLY TO UNDP. FALL SAID HE  
 WAS DELIGHTED THAT UNDP WAS PREPARED TO CONTRIBUTE  
 \$250,000 OF ITS OWN FUNDS TO SUPPORT THE MONITORS. AS FOR  
 THE MODALITIES OF CONTRIBUTIONS, HE WOULD PREFER FOR THE  
 SAKE OF FORM AND SYMBOLISM THAT BOTH UNDP AND THE U.S.  
 MAKE THEIR FULL CONTRIBUTIONS DIRECTLY TO THE HUMAN RIGHTS  
 CENTER. WHEN THE U.S. CONTRIBUTION IS RECEIVED, THE  
 CENTER WOULD THEN REIMBURSE UNDP FOR \$750,000 OF ITS \$1

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MILLION CONTRIBUTION. IF NECESSARY, HOWEVER, FALL WOULD  
NOT OBJECT TO THE HUMAN RIGHTS CENTER RECEIVING  
\$1 MILLION FROM UNDP AS A RESULT OF A \$750,000 U.S.  
CONTRIBUTION TO UNDP. FALL ASKED THAT WE APPRISE HIM OF  
OUR VIEWS ON THESE FUNDING MODALITIES. PLEASE ADVISE.  
SPIEGEL

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